

**Consolidated Financial Statements** 

May 31, 2022 and 2021

Table of Contents May 31, 2022 and 2021

	Page
Independent Auditors' Report	1
Consolidated Statements of Financial Position	3
Consolidated Statements of Activities	4
Consolidated Statements of Cash Flows	6
Notes to Consolidated Financial Statements	7



### Independent Auditors' Report

To the Board of Regents of Luther College

### Opinion

We have audited the consolidated financial statements of Luther College and subsidiary (the College), which comprise the consolidated statements of financial position as of May 31, 2022 and 2021 and the related consolidated statements of activities and cash flows for the years then ended and the related notes to the consolidated financial statements.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the College as of May 31, 2022 and 2021 and the changes in their net assets and their cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America (GAAP).

### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Responsibilities of Management for the Consolidated Financial Statements**

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with GAAP and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

### Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the consolidated financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks.
  Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the consolidated financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the consolidated financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Baker Tilly US, LLP

Minneapolis, Minnesota September 21, 2022

Consolidated Statements of Financial Position May 31, 2022 and 2021

	2022	2021
Assets		
Cash and each equivalents	¢ 06 100 0/1	¢ 22.240.022
Cash and cash equivalents Student accounts receivable, net of allowance for	\$ 26,182,841	\$ 22,248,023
doubtful accounts of \$200,000 in 2022 and \$170,000 in 2021	642,728	716,090
Government grants receivable	657,678	141,308
Contributions receivable, net (Note 5)	5,687,000	6,222,000
Other receivables	473,519	1,479,516
Inventories, prepaid expenses and other assets	1,224,781	1,157,955
Investments:	1,224,701	1,107,000
Short-term investments	1,234,274	1,088,211
Marketable securities	8,894,824	9,855,292
Mortgages and contracts receivable	1,500,000	1,916,000
Real estate	1,000,000	280,000
Endowment (Note 6)	192,336,631	202,255,824
Beneficial interest in funds held in trust	2,659,178	2,526,212
Cash surrender value of life insurance	5,426,347	5,521,589
Student notes receivable, net (Note 8)	3,128,691	4,269,632
Interest rate swap asset (Note 13)	140,865	4,200,002
Cash restricted for plant acquisitions	6,744,853	5,508,601
Construction in progress (Note 9)	302,086	194,765
Property, plant and equipment, net (Note 10)	60,287,965	64,723,816
roporty, plant and equipment, not (note ro)	00,207,300	04,720,010
Total assets	\$ 317,524,261	\$ 330,104,834
Liabilities and Net Assets		
Liabilities		
Accounts payable	\$ 1,950,545	\$ 1,769,350
Accrued liabilities (Note 11)	8,344,830	8,463,385
Deferred revenue	904,522	707,144
Asset retirement obligations (Note 1)	3,028,528	2,877,461
Interest rate swap liability (Note 13)	-	1,074,960
Long-term debt (Note 12)	20,570,168	21,955,248
Annuities payable	3,756,889	4,246,114
Deposits held in custody for others	613,359	656,905
Government grants refundable (Note 8)	1,948,819	2,937,773
Total liabilities	41,117,660	44,688,340
Net Assets		
Without donor restrictions (Note 3)	89,800,602	90,478,925
With restrictions (Note 3)	186,605,999	194,937,569
Total net assets	276,406,601	285,416,494
Total liabilities and net assets	\$ 317,524,261	\$ 330,104,834

See notes to consolidated financial statements

Consolidated Statement of Activities Year Ended May 31, 2022 (With Comparative Totals for 2021)

	Without Donor Restrictions	With Donor Restrictions	Total	2021 Total	
Operating Revenues					
Revenues, gains and other support:					
Tuition and fees, net of scholarships of \$52,171,646 and \$51,910,851	\$ 25,752,853	\$-	\$ 25,752,853	\$ 27,303	.611
respectively for May 31, 2022 and 2021	¢ 20,102,000	Ŷ	¢ _20,702,000	¢ 21,000	,•••
Government grants and contracts	4,869,332	67,361	4,936,693	3,457	.968
Private gifts and grants	6,821,008	563,301	7,384,309	5,879	
Investment income	48,567	-	48,567		3,231
Spending allowance appropriation	8,071,533	414,994	8,486,527	7,835	
Other sources	1,704,215	,	1,704,215	1,149	·
Subsidiary	178,894	_	178,894		,536
Sales and services of educational activities	650,201	_	650,201		3,167
Sales and services of auxiliary enterprises	17,769,440	-	17,769,440	17,944	
Transfer to nonoperating	(2,293,450)		(2,293,450)	(1,336	
	63,572,593	1,045,656	64,618,249	62,770	,375
Net assets released from restrictions	911,031	(911,031)	-		-
		<u> </u>			
Total revenues, gains and other support	64,483,624	134,625	64,618,249	62,770	,375
Operating Expenses Program expenses:					
Instruction	24 494 455		24 494 455	24.261	260
	24,484,455	-	24,484,455	24,261	
Research	220,671	-	220,671		3,648
Public service	297,204	-	297,204		),707
Academic support	3,923,641	-	3,923,641	4,037	
Student services	13,746,637	-	13,746,637	12,369	
Auxiliary enterprises	13,290,628	-	13,290,628	13,159	,668
Support expenses:	44 470 400			10 5 10	
Institutional support	11,473,199	-	11,473,199	10,543	
Subsidiary	226,632	-	226,632	386	5,398
Allocable expenses:	7 440 054		7 440 054	7.040	045
Operation and maintenance of plant	7,442,654	-	7,442,654	7,812	
Depreciation and amortization	5,708,656	-	5,708,656	5,985	
Accretion	151,067	-	151,067		3,531
Interest	669,390	-	669,390		,464
Less allocated expenses	(13,971,767)		(13,971,767)	(14,613	,580)
Total expenses	67,663,067		67,663,067	65,366	,360
Change in net assets from operating activities	(3,179,443)	134,625	(3,044,818)	(2,595	,985)
Nonoperating Activities					
Gifts and grants	145,196	4,621,752	4,766,948	6,147	,002
Endowment income	394,385	3,138,237	3,532,622	2,900	,072
(Loss) gain on investments	(844,274)	(8,292,414)	(9,136,688)	38,499	.122
Spending allowance appropriation	(939,318)	(7,547,209)	(8,486,527)	(7,835	
Gain on investments (FHIT)	(	132,966	132,966	-	),743
	-		,		
Actuarial adjustment	4,663	(288,334)	(283,671)	2,256	
Gain on swap agreement	1,215,825	-	1,215,825		,466
Transfer to nonoperating	2,293,450	-	2,293,450	1,336	,688
Net assets released from restrictions	231,193	(231,193)			-
Change in net assets from nonoperating activities	2,501,120	(8,466,195)	(5,965,075)	44,229	,086
Change in net assets	(678,323)	(8,331,570)	(9,009,893)	41,633	,101
Net Assets, Beginning	90,478,925	194,937,569	285,416,494	243,783	,393
Net Assets, Ending	\$ 89,800,602	\$ 186,605,999	\$ 276,406,601	\$ 285,416	,494

Luther College Consolidated Statements of Activities Year Ended May 31, 2021

	Without Donor Restrictions	With Donor Restrictions	Total
Operating Revenues			
Revenues, gains and other support:			
Tuition and fees, net of scholarships of \$51,910,851	\$ 27,303,611	\$-	\$ 27,303,611
Government grants and contracts	3,393,477	64,491	3,457,968
Private gifts and grants	5,879,172	-	5,879,172
Investment income	118,231	-	118,231
Spending allowance appropriation	7,446,157	389,361	7,835,518
Other sources	1,143,634	5,647	1,149,281
Subsidiary Sales and services of educational activities	210,536	-	210,536
Sales and services of auxiliary enterprises	208,167 17,944,579	-	208,167 17,944,579
Transfer to nonoperating	(1,336,688)		(1,336,688)
	62,310,876	459,499	62,770,375
Net assets released from restrictions	433,501	(433,501)	
Total revenues, gains and other support	62,744,377	25,998	62,770,375
Operating Expenses			
Program expenses:			
Instruction	24,261,260	-	24,261,260
Research	318,648	-	318,648
Public service	290,707	-	290,707
Academic support	4,037,276	-	4,037,276
Student services	12,369,017	-	12,369,017
Auxiliary enterprises	13,159,668	-	13,159,668
Support expenses:			
Institutional support	10,543,386	-	10,543,386
Subsidiary	386,398	-	386,398
Allocable expenses:			
Operation and maintenance of plant	7,812,615	-	7,812,615
Depreciation and amortization Accretion	5,985,970	-	5,985,970
Interest	143,531	-	143,531
	671,464 (14,613,580)	-	671,464 (14,613,580)
Less allocated expenses	(14,013,300)		(14,013,360)
Total expenses	65,366,360		65,366,360
Change in net assets from operating activities	(2,621,983)	25,998	(2,595,985)
Nonoperating Activities			
Gifts and grants	250,745	5,896,257	6,147,002
Endowment income	359,909	2,540,163	2,900,072
Gain on investments	3,538,088	34,961,034	38,499,122
Spending allowance appropriation	(789,981)	(7,045,537)	(7,835,518)
Gain on investments (FHIT)	-	290,743	290,743
Actuarial adjustment	175,980	2,080,531	2,256,511
Gain on swap agreement	634,466	-	634,466
Transfer to nonoperating	1,336,688	-	1,336,688
Net assets released from restrictions	67,240	(67,240)	
Change in net assets from nonoperating activities	5,573,135	38,655,951	44,229,086
Change in net assets	2,951,152	38,681,949	41,633,101
Net Assets, Beginning	87,527,773	156,255,620	243,783,393
Net Assets, Ending	\$ 90,478,925	\$ 194,937,569	\$ 285,416,494

See notes to consolidated financial statements

Luther College Consolidated Statements of Cash Flows Years Ended May 31, 2022 and 2021

	2022	2021
Cash Flows From Operating Activities		
Change in net assets	\$ (9,009,893)	\$ 41,633,101
Adjustments to reconcile change in net assets to net cash flows from operating activities:	( ( ) )	• ,,-
Depreciation, amortization and accretion	5,859,723	6,129,501
Gain on interest rate swap valuation	(1,215,825)	(634,466)
Loss (gain) on investments, net	10,307,446	(40,243,844)
Change in beneficial interest in funds held in trust	(147,762)	(451,576)
Actuarial adjustment of annuities payable	(608,134)	56,655
Loan cancellations, reinstatements and write-offs	106.699	107,561
Change in allowance on student notes receivable	(157)	-
Changes in assets and liabilities:	(107)	_
Student accounts receivable	73,362	(309,801)
Contributions receivable for operations	1,000	1,606,000
Government grants and other receivables	,	(890,098)
	489,627	
Inventories, prepaid expenses and other assets	28,416	(389,591)
Accounts payable and accrued liabilities	62,640	(604,918)
Deferred revenue and deposits held in custody for others	153,832	233,470
Asset retirement obligations	-	(7,385)
Contributions restricted for loans, long-term investment and plant	(4,766,948)	(6,147,002)
Investment income restricted for reinvestment	(460,044)	(379,962)
Cash flows from operating activities	873,982	(292,355)
Cash Flows From Investing Activities		
Purchases of investments	(37,296,585)	(37,111,613)
Sales of investments	38,178,730	45,565,180
Repayments of mortgages and contracts receivable	416,000	-
Purchases of property, plant and equipment	(1,367,693)	(2,446,149)
Disbursements of loans to students	-	(122,834)
Repayments of loans from students	1,034,399	968,406
Cash flows from investing activities	964,851	6,852,990
Cash Flows From Financing Activities		
Payments of principal on indebtedness	(1,397,513)	(1,496,612)
Receipt of investment income restricted for reinvestment	460,044	379,962
Contributions and grants received restricted for loans, long-term investment and plant	5,300,948	4,643,002
Change in government grants refundable	(988,954)	(1,142,672)
Proceeds from issuance of split-interest agreements	201,935	25,000
Payments to annuitants	(83,026)	(111,183)
Cash flows from financing activities	3,493,434	2,297,497
Change in cash and cash equivalents	5,332,267	8,858,132
Cash, Cash Equivalents and Restricted Cash, Beginning	33,574,258	24,716,126
Cash, Cash Equivalents and Restricted Cash, Ending	\$ 38,906,525	\$ 33,574,258
	\$ 30,900,323	φ 55,574,256
Reconciliation of Cash, Cash Equivalents and Restricted Cash to the Consolidated Statements of Financial Position		
Cash and cash equivalents	\$ 26,182,841	\$ 22,248,023
Cash restricted for plant acquisitions	6,744,853	5,508,601
Cash and cash equivalents without donor restrictions included in long-term investments	5,978,831	5,817,634
Cash, Cash Equivalents and Restricted Cash, Ending	\$ 38,906,525	\$ 33,574,258
Supplemental Disclosures of Cash Flow Information		
Interest paid, net of capitalized amounts of \$0 in 2022 and \$44,400 in 2021	\$ 722,572	\$ 678,172
Payments on swap settlements	\$ 325,690	\$ 344,670
r aymonia or swap solliomonia	ψ 525,090	Ψ 344,070

See notes to consolidated financial statements

### 1. Significant Accounting Policies

Luther College is an institution of higher education affiliated with the Evangelical Lutheran Church in America. The accounting policies of the College reflect practices common to universities and colleges and conform to accounting principles generally accepted in the United States of America. The more significant accounting policies are summarized below:

### Consolidation

The consolidated financial statements include the accounts of Luther College and Luther College Ventures, Inc. (collectively referred to as the College). Luther College owns 100% interest in Luther College Ventures, Inc. Luther College Ventures, Inc. was formed on November 3, 2010 and is the sole member of Luther College Wind Energy Project, LLC. Luther College Wind Energy Project, LLC was formed on July 13, 2005 to construct a wind turbine. The wind turbine was placed in service on October 31, 2011. All transactions and balances between the entities have been eliminated in the consolidated financial statements.

### **Net Asset Classifications**

For purposes of financial reporting, the College classifies resources into two net asset categories pursuant to any donor-imposed restrictions and applicable law. Accordingly, the net assets of the College are classified in the accompanying financial statements in the categories that follow:

**Net Assets Without Donor Restrictions** - Net assets that are not subject to donor-imposed stipulations. The governing board has established policies to designate net assets without donor restrictions for endowment, loans to students, investment in property, plant and equipment and other purposes, as disclosed in Note 3.

**Net Assets With Donor Restrictions** - Net assets subject to donor-imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other donor-imposed restrictions are perpetual in nature where the donor stipulates that resources be maintained in perpetuity. Donor-imposed restrictions are released when a restriction expires, that is, when the stipulated time has elapsed, when the stipulated purpose for which the resource was restricted has been fulfilled or both.

Revenues from sources other than contributions are generally reported as increases in net assets without donor restrictions. Investment income received with donor-imposed restrictions that are met in the same year as received are reported as revenues without donor restrictions. In all other cases, income earned on donor restricted funds is initially classified as net assets with donor restrictions and is reclassified as net assets without donor restrictions when expenses are incurred for their intended purpose. Expenses are reported as decreases in net assets without donor restrictions.

Unconditional contributions, including promises to give, are recognized as revenues in the period received and are reported as increases in the appropriate categories of net assets in accordance with donor restrictions. Expirations of temporary restrictions on net assets (i.e., the donor-stipulated purpose has been fulfilled and/or the stipulated time period has elapsed) are reported as reclassification between the applicable classes of net assets. However, contributions received with donor-imposed restrictions that are met in the same year as received are initially reported as revenues without donor restrictions. Conditional promises to give (those with a measurable performance or other barrier and a right of return) are not recognized until they become unconditional, that is, when the conditions on which they depend are met. The College has conditional promises to give of \$300,000 and \$450,000 at May 31, 2022 and 2021, respectively.

A portion of the College's revenue is derived from cost-reimbursable grants and contracts, which are conditioned upon certain performance requirements and/or the incurrence of allowable qualifying expenses. Amounts received are recognized as revenue when the College has incurred expenditures in compliance with specific grant or contract provisions and has received payment. Amounts received prior to incurring qualifying expenditures, if any, are reported as refundable advances in the consolidated statements of financial position. The College received cost-reimbursable grants of approximately \$603,192 that have not been recognized at May 31, 2022 because qualifying expenditures.

On December 27, 2020, the Coronavirus Response and Relief Supplemental Appropriations Act, 2021 (CRRSAA), which authorized the Higher Education Emergency Relief Fund II (HEERF II), was signed into law. In total, the CRRSAA authorizes \$81.88 billion in support for education, in addition to the \$30.75 billion expeditiously provided last spring through the CARES Act. Congress expanded the allowable uses for supplemental awards and new awards made under the CRRSAA and for unspent CARES Act funds, subject to certain limitations. In addition, the CRRSAA requires that an institution receiving funding provide the same amount in financial aid grants to students from the new CRRSAA funds that it was required or which it would have been required to provide under its original CARES Act Student Aid Portion award. The College was awarded \$2,050,589 of HEERF II funding. As of May 31, 2021, the student relief portion of the grant (\$690,342) was expended and recognized as government grants and contracts revenue and student services expense. The remaining portion of the HEERF II Grant award (\$1,360,247) was received and recognized as government grants and contracts revenue during the year ended May 31, 2021, as the barriers to recognition were met during the fiscal year. As restrictions were met in the same period, these grants were reported as changes in net assets without donor restrictions.

On March 11, 2021, the American Rescue Plan (ARP) provided an additional \$39.6 billion in Higher Education Emergency Relief Funds (HEERF III) to support higher education institutions to serve students and ensure learning continues during the COVID-19 pandemic. Institutions received one grant comprised of two parts. Under the legislation, no less than 50% of the full grant is to be used for direct emergency aid to students. For the remaining institutional funds, the College was required to use a portion of the grant to defray expenses associated with coronavirus, implement evidence-based practices to monitor and suppress coronavirus and conduct direct outreach to financial aid applications about the opportunity to receive a financial aid adjustment due to a change in circumstance. The College was awarded \$3,643,649 of HEERF III funding. As of May 31, 2022, \$1,821,825 of the student portion of the grant was expended and recognized as federal grants and student aid expense in fiscal year 2022. The remaining portion of the HEERF III award (\$1,821,824) was received and recognized during the year ended May 31, 2022, as the barriers to recognition were met during the fiscal year. As restrictions were met in the same period, these grants were reported as changes in net assets without donor restrictions.

Contributions of property and equipment without donor stipulations concerning the use of such longlived assets are reported as revenues without donor restrictions. Contributions of cash or other assets to be used to acquire property and equipment are reported as revenues with donor restrictions; the restrictions are considered to be released at the time such long-lived assets are placed in service.

In the absence of donor stipulations or law to the contrary, gains and losses on the investments of a donor-restricted endowment fund are included in net assets with donor restrictions.

Gains and losses on investments of endowment funds created by a Board designation of funds without donor restrictions are included in changes in net assets without donor restrictions.

### **Cash Equivalents**

The College considers all highly liquid investments, except for those restricted by donors for longterm investment, with a maturity of three months or less when purchased to be cash equivalents. Certain cash held by the College is restricted for the Perkins Loan Fund and plant acquisitions.

### **Student Accounts Receivable and Other Receivables**

Student accounts receivable are carried at the unpaid balance of the original amount billed to students less an estimate made for doubtful accounts which is based on a review of all outstanding amounts. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts. Student accounts are written off when deemed uncollectible. Recoveries of student accounts previously written off are recorded when received. Receivables are generally unsecured.

#### Inventories

All inventories are valued at cost.

### **Deferred Debt Acquisition Costs**

Costs of debt issuance are deferred and amortized over the term of the related indebtedness. The unamortized balance is included as a reduction to long-term debt on the consolidated statements of financial position.

#### **Physical Plant and Equipment**

Physical plant assets are stated at cost at the date of acquisition less accumulated depreciation. The College depreciates its assets on the straight-line basis over estimated useful lives as follows: buildings - 30 years; improvements - 15 years; equipment and library books - 10 years; computer and vehicles - 4 years. Normal repair and maintenance expenses are charged to operations as incurred. The College capitalizes physical plant additions in excess of \$10,000.

#### **Deferred Revenue**

Certain revenue related to summer courses and programs is deferred and recognized as revenue in the same period expenses are recognized. Students are generally billed for courses and programs prior to the start of the course or program.

### Asset Retirement Obligations

The College recognizes the fair value of a liability for legal obligations associated with asset retirements in the period in which it is incurred, if a reasonable estimate of the fair value of the obligation can be made. When the liability is initially recorded, the cost of the retirement obligation is capitalized by increasing the carrying value of the related asset. Over time, the liability is accreted to its present value each year and the capitalized cost associated with the retirement obligation is depreciated over the useful life of the related asset. Upon settlement of the obligation, any difference between the cost to settle the asset retirement obligation and the liability recorded is recognized as a gain or loss in the statement of activities. The College reviews its estimates annually and adjusts the recorded liability as needed.

Substantially all of the College's asset retirement obligations relate to estimated costs to remove asbestos from campus facilities. The estimate of the losses that are probable for asbestos removal was calculated using the expected cash flow approach and based on an inventory of the College's long-lived assets combined with an estimate of the current market prices to remove the asbestos. The College utilized a credit-adjusted risk-free rate to discount the asset retirement obligation.

Changes in the accrual for asset retirement obligations during the years ended May 31, 2022 and 2021 are as follows:

	 2022	2021		
Balance, beginning	\$ 2,877,461	\$	2,741,315	
Abatements Accretion expense	 - 151,067		(7,385) 143,531	
Balance, ending	\$ 3,028,528	\$	2,877,461	

### **Grants to Specified Students**

Amounts received from state and federal agencies designated for the benefit of specified students are considered agency transactions and, therefore, are not reflected as revenues and expenses of the College.

### **Government Grants Refundable**

Funds provided by the United States government under the Federal Perkins Loan Program were loaned to qualified students prior to June 30, 2018, the date at which the federal program ended. These funds are ultimately refundable to the government and are included as liabilities in the statements of financial position. Revenues from other government grants are recognized as they are earned in accordance with the agreement. Any funding received before it is earned is recorded as a refundable advance. Expenses incurred before cash is received are recorded as receivables.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

#### **Measure of Operations**

The College's operating revenues in excess of (less than) expenses and transfers includes all operating revenues and expenses that are an integral part of its programs and supporting activities, net assets released from donor restrictions to support operating expenditures and transfers from Board-designated and other nonoperating funds to support current operating activities. The measure of operations includes support for operating activities from both donor-restricted net assets and net assets without donor restrictions designated for long-term investment (the donor-restricted and quasi-endowment) according to the College's spending policy, which is detailed in Note 14. The measure of operations excludes endowment and plant support for nonoperating activities, investment return in excess of (less than) amounts made available for operating support, actuarial adjustments and changes in fair value of the interest rate swap. The net transfer line item includes \$1,277,490 and (\$14,193) transferred from (to) operations to (from) quasi endowment; \$21,779 and \$0 transferred to operations from matured deferred gifts; \$0 and \$200,000 of contributions Board designated to the plant fund for special projects; and \$1,037,739 and \$1,150,881 transferred to the plant fund for capital projects, for the years ended May 31, 2022 and 2021, respectively.

### **Revenue Recognition**

Tuition and fee revenue is recognized in the fiscal year in which the academic programs are delivered. Institutional scholarships awarded to students reduce the amount of revenue recognized. In addition, students who adjust their course load within the first 10 days of the semester or withdraw completely approximately within the first five weeks of the semester may receive a partial refund in accordance with the College's refund policy. Refunds issued reduce the amount of revenue recognized. Services are billed approximately June 15 for fall semester, approximately November 20 for the spring semester. Payments plan arrangements are due the first of the following month. Full semester payments are due August 10 for fall semester and January 10 for spring semester. The College applies the practical expedient as allowed for within the accounting standards and, therefore, does not disclose information about remaining performance obligations that have original expected durations of one year or less. All remaining performance obligations will be satisfied with the completion of the current academic year. The College determines the transaction price based on standard charges for goods and services provided, reduced by discounts relating to institutional scholarships, both funded and unfunded, in accordance with the College's policies.

The College also provides auxiliary services, such as residence, dining and bookstore services. Revenue from these services is recognized in the fiscal year in which the goods and services are provided. Students that withdraw from the College after the first day of class receive no room refund. Students that withdraw from the College may receive a prorated board refund in accordance with the college's board refund policy. Books are returnable until the last day to add or drop a course as identified by the add/drop date of the College calendar for each semester. Refunds issued reduce the amount of revenue recognized.

### **Fund-Raising and Advertising Expenses**

Fund-raising expenses totaled approximately \$2,063,000 and \$2,199,000 for the years ended May 31, 2022 and 2021, respectively. Advertising expenses totaled approximately \$717,000 and \$680,000 for the years ended May 31, 2022 and 2021, respectively. Advertising costs are expensed when incurred.

### **Functional Allocation of Expenses**

The costs of providing the various programs and other activities have been summarized on a functional basis in the statement of activities. Accordingly, certain expenses have been allocated among the programs and supporting services benefited.

### Income Tax Status

The Internal Revenue Service has determined that the College is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. The College is also exempt from state income tax. However, any unrelated business income may be subject to taxation. Luther College Ventures, Inc. is organized as a C corporation pursuant to the provisions of the Internal Revenue Code. As of May 31, 2022 and 2021, Luther College Ventures, Inc. had carryforward losses and tax deductions in excess of financial statement expenses. Income tax benefits of \$40,000 and \$70,000 in 2022 and 2021, respectively, and are included in the subsidiary's institutional support expenses. The College had no material unrelated business income during the year.

The College follows the accounting standards for contingencies in evaluating uncertain tax positions. This guidance prescribes recognition threshold principles for the financial statement recognition of tax positions taken or expected to be taken on a tax return that are not certain to be realized. No liability has been recognized by the College for uncertain tax positions as of May 31, 2022 and 2021. The College's tax returns are subject to review and examination by federal and state authorities.

### Impairment of Long-Lived Assets

The College reviews long-lived assets, including property and equipment and intangible assets, for impairment whenever events or changes in business circumstances indicate that the carrying amount of an asset may not be fully recoverable. An impairment loss would be recognized when the estimated future cash flows from the use of the asset are less than the carrying amount of that asset. There have been no such losses during the years ended May 31, 2022 and 2021.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### New Accounting Pronouncements Not Yet Effective

During June 2016, the Financial Accounting Standards Board (FASB) issued Accounting Standards Update (ASU) No. 2016-13, Measurement of Credit Losses on Financial Instruments. ASU No. 2016-13 requires financial assets measured at amortized cost to be presented at the net amount expected to be collected, through an allowance for credit losses that is deducted from the amortized cost basis. The measurement of expected credit losses is based on relevant information about past events, including historical experience, current conditions and reasonable and supportable forecasts that affect the collectability of the reported amount. During November 2018, April 2019, May 2019. November 2019 and March 2020, respectively, the FASB also issued ASU No. 2018-19, Codification Improvements to Topic 326, Financial Instruments – Credit Losses; ASU No. 2019-04, Codification Improvements to Topic 326, Financial Instruments – Credit Losses; ASU No. 2019-05 Targeted Transition Relief; ASU No. 2019-11, Codification Improvements to Topic 326, Financial Instruments -Credit Losses; and ASU No. 2020-03 Codification Improvements to Financial Instruments. ASU No. 2018-19 clarifies the effective date for nonpublic entities and that receivables arising from operating leases are not within the scope of Subtopic 326-20, ASU Nos. 2019-04 and 2019-05 amend the transition guidance provided in ASU No. 2016-13 and ASU Nos. 2019-11 and 2020-03 amend ASU No. 2016-13 to clarify, correct errors in or improve the guidance. ASU No. 2016-13 (as amended) is effective for annual periods beginning after December 15, 2022. Early adoption is permitted. The College is currently assessing the effect that ASU No. 2016-13 (as amended) will have on its consolidated financial statements.

In February 2016, the FASB issued ASU No. 2016-02, *Leases*. ASU No. 2016-02 was issued to increase transparency and comparability among entities. Lessees will need to recognize nearly all lease transactions (other than leases that meet the definition of a short-term lease) on the statement of financial position as a lease liability and a right-of-use asset (as defined). Lessor accounting under the new guidance will be similar to the current model. For nonpublic companies, ASU No. 2016-02 is effective for fiscal years beginning after December 15, 2021 (fiscal year 2023). Upon adoption, lessees and lessors will be required to recognize and measure leases at the beginning of the earliest period presented using a modified retrospective approach, which includes a number of optional practical expedients that entities may elect to apply. The College is assessing the impact this standard will have on its financial statements.

### 2. Fair Value of Financial Instruments

### **Fair Value Hierarchy**

Fair value is defined in the accounting guidance as the exchange price that would be received to sell an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the assets or liability in an orderly transaction between market participants at the measurement date. Under this guidance, a three-level hierarchy is used for fair value measurements which is based on the transparency of information, such as the pricing source, used in the valuation of an asset or liability as of the measurement date.

Financial instruments measured and reported at fair value are classified and disclosed in one of the following three categories.

Level 1 - Inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the reporting entity can access at the measurement date.

Level 2 - Inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly. This includes quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the asset or liability or market-corroborated inputs.

Level 3 - Inputs are unobservable for the asset or liability. Unobservable inputs reflect the assumptions that market participants would use in pricing the asset or liability (including assumptions about risk) using the best information available in the circumstances, which may include using the reporting entity's own data.

### **Assets and Liabilities**

Level 1 - Level 1 assets include investments in publicly traded domestic and international mutual funds for which quoted prices are readily available or that trade with sufficient frequency and volume to enable the College to obtain pricing information on an ongoing basis.

Level 2 - Level 2 assets and liabilities include interest rate exchange agreements as the fair value is based on observable inputs to a valuation model (interest rates, credit spreads, etc.) which take into account the present value of the estimated future cash flows and credit valuation adjustments.

Level 3 - Level 3 assets include private debt holdings and beneficial interest in funds held in trust by others as the fair values are estimated using an income approach by calculating the present value of the future distributions expected to be received based on a combination of Level 2 inputs (interest rates and yield curves) and significant unobservable inputs (entity specific estimates of cash flows). Since the College has an irrevocable right to receive the income earned from the trust's assets, the fair value of the College's beneficial interest is estimated to approximate the fair value of the trusts' assets.

Certain alternative investments are measured at fair value using the net asset value (NAV) per share (or its equivalent) of such investment funds as a practical expedient for fair value. The College has estimated the fair value of these funds by using the net asset value provided by the investee. Under accounting guidance, investments measured using the net asset value per share (or its equivalent) practical expedient are not classified in the fair value hierarchy.

There have been no changes in the techniques and inputs used as of May 31, 2022 and 2021.

A financial instrument's categorization within the valuation hierarchy is based upon the lowest level of input that is significant to the fair value measurement.

While the College believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different estimate of fair value at the reporting date.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

The following table summarizes financial instruments measured at fair value on a recurring basis by the fair value hierarchy as of May 31, 2022:

	Total		Level 1		Level 2		Level 3
Assets: Mutual funds:							
U.S. equity funds	\$ 51,519,141	\$	51,519,141	\$	_	\$	_
Non-U.S. equity funds	44,809,744	Ψ	44,809,744	Ψ	_	Ψ	
U.S. fixed income funds	34,811,453		34,811,453		_		-
Non-U.S. fixed income	01,011,100		01,011,100				
funds	353,174		353,174		-		-
Interest rate exchange	,		,				
agreement	140,865		-		140,865		-
Beneficial interest in funds							
held in trust	2,659,178		-		-		2,659,178
Total assets by							
valuation hierarchy	134,293,555	\$	131,493,512	\$	140,865	\$	2,659,178
Investments measured using NAV:							
Alternative investments:							
Hedge funds	10,538,925						
Private equity funds	15,715,197						
Funds of funds	26,511,224						
Real asset funds	5,907,419						
Total assets by NAV	58,672,765						
Total assets at fair							
value	192,966,320						
	102,000,020						
Investments at cost:							
Short-term investments	1,234,274						
Short-term endowment	44.050.407						
investments Real estate endowment	11,052,487						
investments	6						
Mortgage and contract	0						
receivable	1,500,000						
Equity operating investment	12,685						
1 , 1 3							
	13,799,452						
Less interest rate							
exchange agreement	(140,865)						
Total investments	\$ 206,624,907						
	Ψ 200,027,001						

Notes to Consolidated Financial Statements May 31, 2022 and 2021

The following table summarizes financial instruments measured at fair value on a recurring basis by
the fair value hierarchy as of May 31, 2021:

		Total	 Level 1		Level 2	 Level 3
Assets:						
Mutual funds:						
U.S. equity funds	\$	55,229,460	\$ 55,229,460	\$	-	\$ -
Non-U.S. equity funds		47,943,087	47,943,087		-	-
U.S. fixed income funds		37,993,459	37,993,459		-	-
Non-U.S. fixed income funds		272 400	272 400			
Private debt		372,400 4,364,893	372,400		-	- 4,364,893
Beneficial interest in funds		4,004,090	-		-	4,004,000
held in trust		2,526,212	-		_	2,526,212
		2,020,212				 2,020,212
Total assets by						
valuation hierarchy		148,429,511	\$ 141,538,406	\$	-	\$ 6,891,105
Investments measured using						
NAV:						
Alternative investments:						
Hedge funds		11,359,108				
Private equity funds		11,485,043				
Funds of funds		26,677,732				
Real asset funds		4,588,669				
Total assets by NAV		54,110,552				
Total assets at fair						
value		202,540,063				
		,0 . 0,0 00				
Investments at cost:						
Short-term investments		1,088,211				
Short-term endowment						
investments		12,093,684				
Real estate investments		280,000				
Real estate endowment						
investments		6				
Mortgage and contract		1 010 000				
receivable		1,916,000				
Equity operating investment		3,575				
		15,381,476				
Total investments	\$	217,921,539				
Liabilities:						
Interest rate exchange						
agreement	\$	1,074,960	\$ -	\$	1,074,960	\$ -
J · · · · ·	<b>—</b>	.,,	 	<u> </u>	.,,	 

During the years ended May 31, 2022 and 2021, there were sales of level three assets totaling \$4,396,487 and \$0, respectively. During the years ended May 31, 2022 and 2021, there were purchases of level three assets totaling \$0 and \$160,834, respectively.

The College's interests in many of its partnership investments represent commitments that are not subject to redemption; instead, the College is a limited partner in funds that invest in private companies or properties or pursue specific investment strategies. The nature of these investments is that distributions are received through the liquidation of the underlying assets of the partnership. The NAV reported by each fund is used as a practical expedient to estimate the fair value of the College's interest therein, unless management has deemed the NAV to be an inappropriate representation of the fair value under the College's valuation policy.

A summary of the significant categories of such investments and their attributes is as follows:

	Private Equity Funds	Real Asset Funds	Hedge Funds and Funds of Funds	Funds of Funds, Balanced Fund With Options Strategy
Fair value, May 31, 2022	\$ 15,715,197	\$ 5,907,419	\$ 25,303,770	\$ 11,746,379
Fair value, May 31, 2021	\$ 11,485,043	\$ 4,588,669	\$ 26,544,001	\$ 11,492,839
Significant investment strategy	Venture and buyout, secondaries and in special situations the U.S. and internationally	Real estate and nature resources, primarily in the U.S.	Absolute return including multi- strategy, long/short equity, long/short credit, global macro, special situations and short credit	Balanced with 50% equity and 50% cash combined with writing covered call and covered put options
Remaining life	0 to 11 years	0 to 10 years	N.A.	N.A.
Dollar amount of unfunded commitments	\$ 10,351,488	\$ 3,555,146	None	None
Timing to draw down commitments	0 to 11 years	0 to 10 years	N.A.	N.A.
Redemption terms	N.A.	N.A.	Monthly, quarterly and yearly	Monthly
			Ranges between quarterly with 100 days' notice, calendar year-end with 100 days' notice and monthly with	Monthly with
Redemption restrictions	N.A.	N.A.	60 days' notice	5 days' notice
Redemption restrictions in place at year-end	N.A.	N.A.	None	None

A commitment of \$3,000,000 to private debt was made during the year. The investment strategy is direct lending, primarily senior private equity sponsored loans. The unfunded commitment remains at \$3,000,000 with an 8-year draw down timing period.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

### 3. Restrictions and Limitations on Net Asset Balances

At May 31, 2022 and 2021, the College's net assets without donor restrictions were allocated as follows:

		2022		2021
Operations Long-term investment (board designated endowment funds) Long-term investment (management designated endowment	\$	13,958,804 24,511,713	\$	13,007,979 24,451,953
funds) Annuity, life income and similar funds		3,294,922 1,740,345		3,442,048 1,758,096
Loans to students Replacement of plant facilities		2,976,329 1,809,625		2,819,785 280,837
Board designated for special projects		1,401,105		1,696,614
	¢		¢	
Net investment in plant Total	\$	40,107,759 89,800,602	\$	43,021,613 90,478,925

Net assets with donor restrictions consist of the following at May 31, 2022 and 2021:

	2022	2021
Gifts and other unexpended revenues and gains available for: Scholarships, instruction and other support, operating Scholarships, instruction and other support, endowment Acquisition of buildings and equipment	\$     1,333,550 166,447,971 1,636,312	\$     1,241,714 174,295,505 1,066,549
	169,417,833	176,603,768
Annuity, life income and similar funds Beneficial interest in funds held in trust, endowment Beneficial interest in funds held in trust, deferred gifts Loans to students Contributions receivable	8,418,559 1,677,036 982,142 423,429 5,687,000	9,155,950 1,783,507 742,705 429,639 6,222,000
Total	\$ 186,605,999	\$ 194,937,569

### 4. Net Assets Released From Restrictions

Net assets were released from donor restrictions during the years ended May 31, 2022 and 2021 by incurring expenses, satisfying the restricted purposes or by occurrence of events specified by the donors as follows:

	 2022	 2021	
Operating: Scholarships, instruction and other departmental support Nonoperating:	\$ 911,031	\$ 433,501	
Acquisition of land, building and equipment	 231,193	 67,240	
Total	\$ 1,142,224	\$ 500,741	

These assets were reclassified to net assets without donor restrictions.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

### 5. Contributions Receivable

Contributions receivable include the following unconditional promises to give at May 31, 2022 and 2021:

	2022		2021	
With donor restrictions: Operations Plant projects Endowment	\$	1,834,000 402,000 3,854,000	\$	1,777,000 388,000 4,590,000
Gross unconditional promises to give		6,090,000		6,755,000
Less unamortized discount Less allowance for uncollectible accounts		(104,000) (299,000)		(208,000) (325,000)
Net unconditional promises to give	\$	5,687,000	\$	6,222,000
Amounts due in: Less than one year One to five years	\$	4,161,000 1,929,000		
Total	\$	6,090,000		

At May 31, 2022 and 2021, respectively, promises due in one to five years were discounted using historical interest rates ranging between 1.3% and 6.0%. Promises due in less than one year were not discounted.

### 6. Endowment Investments

The following summarizes the College's endowment investments at May 31, 2022 and 2021:

	2022	2021
Cash and short-term investments	\$ 11,052,487	\$ 12,093,684
Mutual funds	122,611,373	131,686,689
Private debt	-	4,364,893
Real estate, at cost	6	6
Alternative investments	58,672,765	54,110,552
Total	\$ 192,336,631	\$ 202,255,824

Through the College's alternative investments, the College is indirectly involved in investment activities such as securities lending, trading in futures, forward contracts and other derivative products. Derivatives are used to adjust portfolio risk exposure. While these instruments may contain varying degrees of risk, the College's risk with respect to such transactions is limited to its respective share in each investment pool.

Investments, in general, are subject to various risks, including credit, interest and overall market volatility risks. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in values of investment securities will occur in the near term and such changes could materially affect the amounts reported in the financial statements.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

### 7. Liquidity and Availability

The College regularly monitors liquidity required to meet its operating needs and other contractual commitments. The following assets could be made readily available within one year to meet general expenditures as of May 31, 2022 and 2021.

	 2022	 2021
Cash and cash equivalents	\$ 26,182,841	\$ 22,248,023
Student accounts receivable, net of allowance for doubtful		- /
accounts	642,728	716,090
Government grants receivable	657,678	141,308
Contributions receivable	1,186,000	968,000
Other receivables	284,734	1,278,528
Investments:		
Short-term investments	1,075,494	1,070,671
Endowment:		
Spending rate appropriations for the next fiscal year	8,486,527	7,835,518
Management designated quasi-endowment	3,292,553	3,440,347
Cash designated by management for plant acquisitions	 3,908,866	 2,841,434
Financial assets available to meet cash needs		
for general expenditures within one year	\$ 45,717,421	\$ 40,539,919

The majority of the College's liquidity is provided by cash and cash equivalents, as well as short-term investments made with cash in excess of daily needs. Principal and interest on student loans are not included above, as those amounts are used solely for new loans and are, therefore, not available to meet current operating needs. Based on historical experience, only the portions of contributions receivable due within the next year are included as liquid. Additionally, the College has a Board designated quasi-endowment of \$24,511,713 and \$24,451,953 as of May 31, 2022 and 2021, respectively. Although the College does not intend to spend from its Board designated quasi-endowment other than amounts appropriated for general expenditure as part of its annual budget approval and appropriation process, amounts from its quasi-endowment could be made available with Board approval, if necessary.

### 8. Credit Quality of Student Loan Receivables

The College issues uncollateralized loans to students based on financial need. Student loans are funded through federal government loan programs or institutional resources. Student loans receivable are carried at the amount of unpaid principal less an estimate for doubtful accounts. Allowances for doubtful accounts are established based on prior collection experience and current economic factors which, in management's judgment, could influence the ability of loan recipients to repay the amounts per the loan terms. At May 31, 2022 and 2021, student loans represented 1.0% and 1.3% of total assets, respectively.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

At May 31, 2022 and 2021, student loans consisted of the following:

	 2022	 2021
Federal government programs Institutional programs	\$ 2,434,207 1,189,423	\$ 3,385,857 1,378,775
	 3,623,630	 4,764,632
Less allowance for doubtful accounts: Beginning of year Increases Write-offs	 (495,000) (106,699) 106,760	 (495,000) (107,561) 107,561
End of year	 (494,939)	 (495,000)
Student notes receivable, net	\$ 3,128,691	\$ 4,269,632

Funds advanced by the federal government of \$1,948,819 and \$2,937,773 at May 31, 2022 and 2021, respectively, are ultimately refundable to the government and are classified as liabilities in the statement of financial position.

After a student is no longer enrolled in an institution of higher education and after a grace period, interest is charged on student loans receivable and is recognized as it is charged. Student loans receivable through the loan programs are considered to be past due if a payment is not made within 30 days of the payment due date, at which time, late charges are charged and recognized. The Federal Perkins Loan Program receivables may be assigned to the U.S. Department of Education. Students may be granted a deferment, forbearance or cancellation of their student loan receivable based on eligibility requirements defined by the U.S. Department of Education.

The Extension Act amended section 461 of the Higher Education Act to end the College's authority to make new Perkins Loans after June 30, 2018. The College is not required to assign the outstanding Perkins Loans to the Department of Education or liquidate their Perkins Loan Funds due to the wind-down of the Perkins Loan Program. However, the College may choose to liquidate at any time in the future. As of May 31, 2022, the College continues to service the Perkins Loan Program. During the years ending May 31, 2022 and 2021, the College returned \$825,809 and \$956,258 in excess cash to the government, respectively, which reduced the government grants refundable.

At May 31, 2022 and 2021, the following amounts were past due under student loan programs:

	Amounts Past Due							
	1-59 Days		60-	89 Days	9	0+ Days		Total
2022	\$	8,219	\$	2,300	\$	605,065	\$	615,584
2021	\$	55,606	\$	57,377	\$	679,429	\$	792,412

Notes to Consolidated Financial Statements May 31, 2022 and 2021

### 9. Construction in Progress

At May 31, 2022, the following construction projects were in progress:

	Estimated Fotal Cost	Cost to Date		Funding Source
Main renovation Regents Center	\$ 12,800,000 1,300,000	\$	86,267 215,819	Operations and gifts Operations and gifts
Total		\$	302,086	

### 10. Property, Plant and Equipment

Property, plant and equipment consisted of the following as of May 31, 2022 and 2021:

	2022	2021
Land Buildings Improvements other than buildings Wind turbine Equipment and library books	\$ 663,581 140,420,654 17,369,709 3,237,495 38,859,978	\$ 663,581 140,115,907 17,369,709 3,237,495 38,118,593
	200,551,417	199,505,285
Less accumulated depreciation	(140,263,452)	(134,781,469)
Total	\$ 60,287,965	\$ 64,723,816

### 11. Accrued Liabilities

Accrued liabilities consisted of the following as of May 31, 2022 and 2021:

	2022		2021		
Payroll Post-retirement benefit obligation (Note 16) Interest Other	\$	4,672,267 2,911,000 67,640 693,923	\$	5,314,137 2,392,000 71,015 686,233	
Total	\$	8,344,830	\$	8,463,385	

### 12. Long-Term Debt and Line of Credit

Long-term debt outstanding at May 31, 2022 and 2021 are as follows:

	 2022	 2021
lowa Higher Education Loan Authority, Private College Facility Revenue Refunding Bonds, Series 2017 Decorah Bank & Trust Company loan payable Bonds, Series 2015	\$ 16,057,833 - 4,578,195	\$ 17,105,083 23,216 4,905,243
Principal outstanding	20,636,028	22,033,542
Deferred debt acquisition costs, net	 (65,860)	 (78,294)
Total long-term debt	\$ 20,570,168	\$ 21,955,248

In November 2011, Luther College Wind Energy Project, LLC entered into an agreement with Decorah Bank & Trust Company in the amount of \$928,200. The proceeds were used to finance the construction of a wind turbine. In February 2015, the interest rate was reduced from 5.125% to 3.875% and is fixed until maturity. Monthly payments of \$9,936, including principal and interest, were due until August 2021. The loan agreement required that certain covenants be maintained. The loan was secured by the equipment purchased with the loan proceeds. The loan was paid in full on September 30, 2021.

In January 2015, the City of Decorah, Iowa sold its Private College Facility Revenue Refunding Bonds, Series 2015, in the amount of \$6,868,000. The proceeds from the sale of the bonds were loaned to the College and were used to pay off the City of Decorah, Iowa Private College Facility Revenue Bonds, Series 2010 in the amount of \$6,847,826 and pay the costs of issuance of the bonds. The bonds are unsecured. The interest rate on the proceeds is 3.29% and is fixed until June 30, 2030. Annual principal payments are \$327,025. The bonds have a maturity date of June 30, 2035 with an optional put date of June 30, 2030. The loan agreement requires that certain covenants be maintained. As of May 31, 2022, the College is in compliance with these covenants.

On September 1, 2017, the Iowa Higher Education Loan Authority Private College Facility Revenue Refunding Bonds, Series 2017, in the amount \$20,945,000 were issued on behalf of the College. The proceeds were used to pay off Iowa Higher Education Loan Authority Private College Facility Revenue Refunding Bonds, Series 2011 in the amount of \$20,830,000 and pay costs of issuing the bonds. The bonds are unsecured. The interest rate, which is variable and is calculated monthly at 85.08% of USD-LIBOR-BBA, was 1.714% and 1.127% as of May 31, 2022 and 2021, respectively. The Series 2017 Bonds mature monthly in the amount of \$87,271 until September 2037. The Ioan agreement requires that certain covenants be maintained. As of May 31, 2022, the College is in compliance with these covenants.

In order to minimize the effect of changes in the interest rate, the College has entered into interest rate swap contracts. The interest rate swap contracts are disclosed in Note 13.

Notes to Consolidated Financial Statements May 31, 2022 and 2021

Anticipated principal payments on long-term debt are as follows:

Years ending May 31:		
2023	\$ 1,374,298	
2024	1,374,298	
2025	1,374,298	
2026	1,374,298	
2027	1,374,298	
Thereafter	13,764,538	
Total	\$ 20,636,028	

The College has a \$5,000,000 unsecured line of credit with a bank with an expiration date of January 4, 2023. The interest rate on the line of credit is 0.70% below the prime rate with a 3.25% floor. The College has not drawn on the line of credit.

### 13. Derivatives

The College uses interest rate exchange agreements as part of its risk management strategy to manage exposure to fluctuations in interest rates and to manage the overall cost of its debt. Interest rate exchange agreements are used to manage identified and approved exposures and are not used for speculative purposes. The interest rate exchange agreements are recognized as either assets or liabilities on the statements of financial position and are measured at fair value. Interest rate exchange agreements are often held for the life of the strategy but may reflect significant interim unrealized gains or losses depending on the change in value since the inception of the contract. All unrealized and realized gains and losses from the interest rate exchange agreements are reflected in the consolidated statements of activities.

Interest rate exchange agreements between the College and a third party (counterparty) provide for periodic exchange of payments between the parties based on changes in a defined index and a fixed rate and include counterparty credit risk. Counterparty credit risk is the risk that contractual obligations of the counterparties will not be fulfilled. Concentrations of credit risk relate to groups of counterparties that have similar economic or industry characteristics that would cause their ability to meet contractual obligations to be similarly affected by changes in economic or other conditions. Counterparty credit risk is managed by requiring high credit standards for the College's counterparties. The counterparties to these contracts are financial institutions that carry investment-grade credit ratings. The interest rate exchange agreements contain collateral provisions applicable to both parties to mitigate credit risk. The College does not anticipate nonperformance by its counterparties.

In fiscal years 2022 and 2021, the College paid \$317,057 and \$344,497, respectively, more than it received in interest under the swap agreements. The difference between interest received and interest paid under the swap agreement is recorded as interest expense in the consolidated statements of activities.

As of May 31, 2022, the College had the following outstanding position under an interest rate exchange agreement:

Instrument Type	Effective Date	Notional Amount	Maturity Date	Rate Paid	Rate Received
Variable to fixed rate swap	September 1, 2017	\$ 16,057,833	September 1, 2027	2.054 %	85.0768% of USD- LIBOR-BBA

Derivative instruments are reported in the consolidated statements of financial position at fair value as of May 31, 2022 and 2021 as follows:

	Asset (Liability) Derivative					
Derivatives Not Designated as	Consolidated Statement of Financial		Fair Value			
Hedging Instruments	Position Location	2022 2			2021	
Interest rate swap	Interest rate swap asset (liability)	\$	140,865	\$	(1,074,960)	

The effect of derivative instruments is reported in the consolidated statements of activities as follows:

Derivatives Not Designated as	Location of Gain on Derivatives Recognized in the Consolidated	Amount of Gain on D Recognized in the Co Statement of Act			nsolidated	
Hedging Instruments	Statement of Activities	2022 2021				
Interest rate swap	Gain on swap agreement	\$	1,215,825	\$	634,466	

### 14. Endowment

The College's endowment consists of approximately 950 individual funds established for a variety of purposes. Its endowment includes both donor-restricted endowment funds and funds designated by the governing board to function as endowments. As required by GAAP, net assets associated with endowment funds, including funds designated by the governing board to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

### Interpretation of Relevant Law

The Board of Regents of the College has interpreted the Iowa enacted version of Uniform Prudent Management of Institutional Funds Act (UPMIFA) as allowing the College to appropriate for expenditure or accumulate so much of an endowment fund as the College determines is prudent for the uses, benefits, purposes and duration for which the endowment fund is established, subject to the intent of the donor as expressed in the gift instrument. Unless stated otherwise in the gift instrument, the assets in an endowment fund shall be donor-restricted assets until appropriated for expenditure by the Board of Regents. See Note 1 for further information on net asset classification.

In accordance with UPMIFA, the College considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1. The duration and preservation of the fund
- 2. The purposes of the College and the donor-restricted endowment fund
- 3. General economic conditions
- 4. The possible effect of inflation and deflation
- 5. The expected total return from income and the appreciation of investments
- 6. Other resources of the College
- 7. The investment policies of the College

Notes to Consolidated Financial Statements May 31, 2022 and 2021

Endowment net asset composition by type of fund consists of the following as of May 31, 2022:

	Without Donor Restrictions		With Donor Restrictions		 Total
Donor-restricted endowment funds Donor-restricted accumulated earnings	\$	-	\$	124,577,922 41,870,049	\$ 124,577,922 41,870,049
Donor-restricted funds held in trust		-		1,677,036	1,677,036
Board-designated endowment funds Contributions receivable, net		27,806,635 -		- 3,620,000	 27,806,635 3,620,000
Total endowment net assets	\$	27,806,635	\$	171,745,007	\$ 199,551,642

Endowment net asset composition by type of fund consists of the following as of May 31, 2021:

	Without Donor Restrictions		With Donor Restrictions	 Total
Donor-restricted endowment funds Donor-restricted accumulated earnings Donor-restricted funds held in trust Board-designated endowment funds Contributions receivable, net	\$	- - 27,894,001 -	\$ 121,590,596 52,704,909 1,783,507 - 4,219,000	\$ 121,590,596 52,704,909 1,783,507 27,894,001 4,219,000
Total endowment net assets	\$	27,894,001	\$ 180,298,012	\$ 208,192,013

Changes in endowment net assets for the year ended May 31, 2022 are as follows:

	Without DonorWith DonorRestrictionsRestrictions		Total
Endowment net assets, May 31, 2021	\$ 27,894,001	\$ 180,298,012	\$ 208,192,013
Investment return: Investment income Net depreciation, realized and	394,385	3,138,237	3,532,622
unrealized	(844,274)	(8,292,414)	(9,136,688)
Net depreciation, realized and unrealized funds held in trust		(106,470)	(106,470)
Total investment return	(449,889)	(5,260,647)	(5,710,536)
Contributions Matured deferred gifts Change in contributions receivable Appropriation of endowment assets for	- - -	4,341,066 512,785 (599,000)	4,341,066 512,785 (599,000)
expenditure	(939,318)	(7,547,209)	(8,486,527)
Other changes: Transfer from operating reserve	1,301,841	<u> </u>	1,301,841
Endowment net assets, May 31, 2022	\$ 27,806,635	\$ 171,745,007	\$ 199,551,642

Notes to Consolidated Financial Statements May 31, 2022 and 2021

Changes in endowment net assets for the year ended May 31, 2021 are as follows:

	Without Donor Restrictions	With Donor Restrictions	Total
Endowment net assets, May 31, 2020	\$ 24,800,177	\$ 142,545,256	\$ 167,345,433
Investment return: Investment income Net appreciation, realized and	359,909	2,540,163	2,900,072
unrealized	3,538,088	34,961,034	38,499,122
Net appreciation, realized and unrealized funds held in trust		300,935	300,935
Total investment return	3,897,997	37,802,132	41,700,129
Contributions Matured deferred gifts Change in contributions receivable Appropriation of endowment assets for	-	3,951,548 1,569,613 1,475,000	3,951,548 1,569,613 1,475,000
expenditure	(789,981	) (7,045,537)	(7,835,518)
Other changes: Transfer to operating reserve	(14,192		(14,192)
Endowment net assets, May 31, 2021	\$ 27,894,001	\$ 180,298,012	\$ 208,192,013

### **Funds With Deficiencies**

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the level that the donor or UPMIFA requires the College to retain as a fund of perpetual duration. As of May 31, 2022, funds with original gift values of \$2,692,780 and fair values of \$2,588,725 and deficiencies of \$104,055 were reported in net assets with donor restrictions. As of May 31, 2021, funds with original gift values of \$118,731 and fair values of \$104,753 and deficiencies of \$13,978 were reported in net assets with donor restrictions. These deficiencies, which the College believes are temporary, resulted from unfavorable market fluctuations that occurred after the investment of new permanently restricted contributions and continued appropriation has been deemed prudent by the governing board. Subsequent gains that restore the fair value of the assets of the endowment fund to the required level will be classified as an increase in net assets with donor restrictions.

### **Return Objectives and Risk Parameters**

The College has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the purchasing power of the endowment assets. Endowment assets include those assets of donor-restricted funds that the College must hold in perpetuity or for a donor-specified period(s) as well as board-designated funds. Under this policy, as approved by the governing board, the endowment assets are invested in a manner that is intended to produce returns to meet needs of the spending rate, inflation and portfolio fees while assuming a moderate level of investment risk. The College expects its endowment funds, over time, to provide an average annual rate of approximately 5% plus inflation. Actual returns in any year may vary from this amount.

### Strategies Employed for Achieving Objectives

To satisfy its long-term rate-of-return objectives, the College relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The College targets a diversified asset allocation that is weighted in equity-based investments and balanced with fixed income and alternative investments to achieve its long-term return objectives within prudent risk constraints. The alternative investments were entered into to diversify the College's portfolio, to provide predictability in overall earnings and to provide market neutral holdings. The College monitors its portfolio mix to ensure that it is in accordance with Board policy. For the majority of alternative investments, the College utilizes funds of funds to diversify the risk inherent in alternative investments.

### Spending Policy and How the Investment Objectives Relate to Spending Policy

The Board has authorized that the amount to be allocated to operations from the endowment fund be determined by applying a spending rate of 5% to the average of the fair value of the endowment investments at the end of 20 trailing calendar quarters. In establishing this policy, the College considered the long-term expected return on its endowment. Accordingly, over the long-term, the College expects the current spending policy to allow its endowment to grow by inflation. This is consistent with the College's objective to maintain the purchasing power of the endowment assets held in perpetuity or for a specified term as well as to provide additional real growth through new gifts and investment return.

Endowment net assets included in the statements of financial position as of May 31, 2022 and 2021 include the following:

	2022	2021
Endowment investments (Note 6)	\$ 192,336,631	\$ 202,255,824
Funds held in trust	1,677,036	1,783,507
Contributions receivable	3,620,000	4,219,000
Interest receivable	36,275	35,066
Interfund balance (due to/from operating)	1,881,700	(101,384)
Total endowment net assets	\$ 199,551,642	\$ 208,192,013

### **15. Deferred Gift Agreements**

The College has arrangements with donors classified as charitable lead trusts, charitable remainder trusts and charitable gift annuities. In general, under these arrangements the College receives a gift from a donor in which it has a remainder interest and agrees to pay the donor stipulated amounts over the life of the donor. The arrangement may cover one or more lives. The College and its administrator invest and manage the related assets and makes distributions to the beneficiaries as required. When the agreement reaches the end of its term, remaining assets are retained by the College with donor or without donor restricted net assets or in some instances, distributed to third-party beneficiaries.

When a gift is received under one of these arrangements, it is split into the amount representing the actuarial present value of future distributions back to the donor and the remaining gift value to be retained for the benefit of the College or third-party beneficiaries. The actuarial liability is adjusted annually using actuarial tables appropriate for the type of arrangement, number of lives covered and age of the donor. The College used historic interest rates for each agreement ranging from 0.6% to 10.2% in making the calculation at May 31, 2022 and 2021.

During the years ended May 31, 2022 and 2021, the College received gift income relating to deferred gift agreements of \$63,729 and \$9,945, respectively. Total assets (marketable securities, real estate and cash value of life insurance) held by the College under deferred gift agreements were \$14,343,357 and \$15,546,483 at May 31, 2022 and 2021, respectively.

### 16. Employee Benefit Plans

The College has a 403(b) defined contribution retirement plan. Contributions for employees are determined on a percentage of annual compensation. Contributions to the Retirement Plan are paid currently and amounted to approximately \$1,193,000 and \$158,000 for the years ended May 31, 2022 and 2021, respectively. Contributions were suspended for the period June 1, 2020 through May 31, 2021.The Retirement Plan signed a Multiple Employer Plan (MEP) agreement on June 13, 2021. The Retirement Plan merged into the MEP as of December 1, 2021 and did retain all rights to distribution.

The College provides medical benefits through a self-insurance plan which is available to all eligible employees of the College for certain medical expenses. Estimates for claims incurred but not reported have been accrued by the College.

Faculty members who retired by May 31, 2005 with emeriti status and their spouses and faculty members who completed 25 years of service by May 31, 2005 and who may be granted emeriti status upon retirement and their spouses, are eligible to receive health insurance coverage that supplements Medicare coverage. The plan is unfunded. The following tables set forth the postretirement healthcare benefit plan's status with amounts reported in the College's consolidated financial statements at May 31, 2022 and 2021:

	2022		2021	
Total Expected Benefit Obligation Earned to Date, Based on Service				
Current retirees and dependents:				
Pre-65 payments	\$	561,000	\$	198,000
Post-65 payments		922,000		1,077,000
Active employees:				
Pre-65 payments		1,428,000		1,059,000
Post-65 payments		-		58,000
Benefit obligation at end of year	\$	2,911,000	\$	2,392,000
Change in Projected Benefit Obligation				
Benefit obligation at beginning of year	\$	2,392,000	\$	2,409,000
Net benefits earned		127,000	,	115,000
Expected benefit payments		(119,000)		(94,000)
Total loss (gain)		511,000		(38,000)
Benefit obligation at end of year	\$	2,911,000	\$	2,392,000
Change in Plan Assets				
Fair value of plan assets at beginning of year	\$	-	\$	-
Employer contribution	Ŧ	119,000	Ŧ	94,000
Participant contribution:		,		0 1,000
Benefits paid		(119,000)		(94,000)
Fair value of plan assets at end of year	\$	-	\$	-
····· ··· ··· ··· ··· ··· ··· ··· ···	- <del>-</del>			
Funded Status				
Underfunded status at year end	\$	(2,911,000)	\$	(2,392,000)

Notes to Consolidated Financial Statements May 31, 2022 and 2021

	2022		 2021
Amounts recognized in the statements of financial			
position consist of:			
Noncurrent assets	\$	-	\$ -
Current liabilities		(119,000)	(94,000)
Noncurrent liabilities		(2,792,000)	 (2,298,000)
Net amount recognized in accrued liabilities	\$	(2,911,000)	\$ (2,392,000)
Weighted Average Assumptions Used to Calculate the Benefit Obligation at May 31 Discount rate Expected return on plan assets Rate of compensation increase		4.0% - -	2.6% - -
Assumed Health Care Cost Trend Rates at May 31			
Health care cost trend rate assumed for next year		4.2%	4.2%
Rate to which the cost trend rate is assumed to decline			
(the ultimate trend rate)		3.7%	3.7%
Year that the rate reaches the ultimate trend rate		2074	2074

Assumed medical cost trend rates have a significant effect on the amounts reported for the health care plan. A one-percentage point change in assumed medical trend rates would have the following effects:

		One Percer	ntage I	Point
	Increase		Decrease	
Effect on postretirement benefit obligation at May 31, 2022	\$	239,000	\$	(272,000)

Annual premium payments were approximately \$79,000 and \$70,000 for the years ended May 31, 2022 and 2021, respectively. During the fiscal year ending May 31, 2023, the College expects to contribute \$119,000 in benefit payments for the postretirement medical plan.

Estimated future postretirement medical payments (which reflect expected future service, as appropriate) as of May 31, 2022 are as follows:

Years ending May 31:	
2023	\$ 208,000
2024	197,000
2025	205,000
2026	199,000
2027	174,000
2028 - 2042	3,181,000

The estimate of the accumulated postretirement benefit obligation is based on actuarial assumptions and methods provided by a third-party actuary and the selection of discount rates that appropriately reflect the time value of money as of the measurement date. The discount rate used was based on the rates of return for high quality fixed income investments whose cash flows match the timing and amount of expected benefit payments. It is reasonably possible that changes in these estimates could occur in the near term and that actual results could differ from these estimates and could have a material effect on the consolidated financial statements.

### 17. Expense Allocations

The consolidated financial statements report certain categories of expenses that are related to more than one program or supporting function. These expenses include depreciation and amortization, interest, information technology and facilities operations and maintenance. Depreciation expense is allocated based on the use of the building or equipment. Expenses for the administration, supervision, operation, maintenance, preservation and protection of the College's physical plant are allocated based on square footage methodology. Interest expense is allocated based on the use of space benefiting from debt proceeds. Costs of other categories are allocated on the basis of estimates of time and effort.

Expenses reported by function on the consolidated statement of activities are summarized by natural classification for the year ended May 31, 2022:

	Program Activities		Support Activities		 Total Expenses
Salaries and wages Employee benefits	\$	20,577,821 7,997,087	\$	4,557,319 1,648,216	\$ 25,135,140 9,645,303
Student employment		1,907,853		127,264	2,035,117
Supplies and other operating expenses Services and events		4,373,354		2,554,146	6,927,500
Occupancy and maintenance		9,209,731 3,774,223		1,994,093 273,931	11,203,824 4,048,154
Travel		2,029,914		109,002	2,138,916
Depreciation, amortization and accretion		5,431,733		427,990	5,859,723
Interest		661,520		7,870	 669,390
Total expenses	\$	55,963,236	\$	11,699,831	\$ 67,663,067

Expenses reported by function on the consolidated statement of activities are summarized by natural classification for the year ended May 31, 2021:

	 Program Activities	Support Activities		Total Expenses	
Salaries and wages Employee benefits Student employment Supplies and other operating expenses Services and events Occupancy and maintenance Travel Depreciation, amortization and accretion	\$ 22,029,552 8,947,647 1,954,044 2,918,548 8,727,939 3,216,330 461,198 5,522,683	\$	4,385,650 1,735,737 109,343 2,252,389 1,514,682 263,586 48,750 606,818	\$	26,415,202 10,683,384 2,063,387 5,170,937 10,242,621 3,479,916 509,948 6,129,501
Interest Total expenses	\$ <u>658,635</u> 54,436,576	\$	<u>12,829</u> 10,929,784	\$	<u>671,464</u> 65,366,360

Notes to Consolidated Financial Statements May 31, 2022 and 2021

### 18. Concentrations

Financial instruments that potentially subject the College to concentrations of credit risk consist principally of cash and cash equivalents, short-term investments, marketable securities and other investments, accounts receivable and notes, mortgages and contracts for deed. Cash and cash equivalents in excess of FDIC and similar coverages is subject to the usual risks of balances in excess of those limits. The College currently has 60% of its cash and cash equivalents and 100% of cash restricted for plant acquisitions in a bank with a tier 1 risk-based capital ratio of 14.43 and a total risk-based capital ratio of 15.46. Investments are generally placed in a variety of managed funds administered by different investment managers in order to limit credit risk. Concentrations of credit risk with respect to the mortgages and contracts for deed are limited due to the College holding a secured position in agreements. Student notes and receivables and other receivables are due from a variety of sources concentrated primarily in the Midwestern United States. In addition, the College's students receive a substantial amount of support from state and federal student financial assistance programs which are subject to audit by governmental agencies. A significant reduction in the level of this support, if this were to occur, could have an adverse effect on the College's programs and activities.

### 19. Department of Education Financial Responsibility Information

The Department of Education (ED) revised the regulations for financial responsibility which are required to be implemented for reports issued after July 1, 2020. The regulations require the College to provide additional disclosures, including a financial responsibility supplemental schedule, to assist ED in measuring financial responsibility through the composite score of financial ratios. The financial responsibility supplemental schedule must contain all the composite score of financial ratios, with a cross-reference to the consolidated financial statement line or note that contains the element.

Note 3 provides information on the Colleges net assets with donor restrictions but does not provide a breakdown of those net assets restricted in perpetuity. The following table provides a breakdown of those net assets restricted in perpetuity by the donor.

Annuities with donor restrictions: Annuity, life income and similar funds Funds held in trust	\$ 914,429 39,621
Total annuities with donor restrictions	\$ 954,050
Net assets with donor restrictions - restricted in perpetuity: Donor restricted endowment fund Donor restricted funds held in trust Donor restricted contributions receivable Donor restricted annuity, life income and similar funds	\$ 124,577,922 2,619,557 3,620,000 7,504,131
Total net assets with donor restrictions - restricted in perpetuity	\$ 138,321,610

Notes to Consolidated Financial Statements May 31, 2022 and 2021

Note 10 provides information on the Colleges property, plant and equipment, but does not provide a breakout by the implementation date on July 1, 2019. The following table provides a breakdown of property, plant and equipment, at May 31, 2022 based on the July 1, 2019 implementation date.

Pre-implementation: Land, buildings and equipment, net	\$ 55,446,452
Post-implementation: Land, buildings and equipment, net with outstanding debt for original purchase	-
Land, buildings and equipment, net without outstanding debt for original purchase	 4,841,513
Total land, buildings and equipment, net	\$ 60,287,965

The consolidated statement of activities provides information on the Colleges revenues and expenses without donor restrictions but does not provide a total of those activities consistent with the ED calculation. The following table provides a breakdown of those nonoperating revenue and other gains without donor restrictions for the year ended May 31, 2022.

Gifts and grants	\$ 145,196
Endowment income	394,385
Actuarial adjustment	4,663
Gain on swap agreement	1,215,825
Transfer from (to) nonoperating	2,293,450
Net assets released from restrictions	 231,193
Total nonoperating revenue and other gains	\$ 4,284,712

### 20. Contingencies

The College is subject to asserted and unasserted claims encountered in the normal course of business. In the opinion of management and legal counsel, disposition of these matters will not have a material effect on the College's financial condition or results of operations.

The College has received federal grants for specific purposes that are subject to review and audit by grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

### 21. Related-Party Transactions

Net unconditional promises to give due from Cabinet members and Board members at May 31, 2022 and 2021 were \$190,000 and \$1,091,000, respectively. The College received gifts and pledge payments from Board members and officers of \$540,000 and \$472,000, respectively, for the years ended May 31, 2022 and 2021. There are no other unsecured or secured related party receivables at May 31, 2022 or 2021.

### 22. Subsequent Events

Luther College has evaluated subsequent events through September 21, 2022, which is the date that the financial statements were issued.